

Message Text

LIMITED OFFICIAL USE

PAGE 01 PARIS 05035 01 OF 04 192100Z

66

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 COME-00 EB-07 INR-07 LAB-04

NSAE-00 SIL-01 PA-01 PRS-01 USIA-06 /040 W

----- 029870

R 192044Z FEB 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 7995

INFO AMEMBASSY BONN

USMISSION EC BRUSSELS

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 01 OF 04 PARIS 05035

E.O. 11652: N/A

TAGS: PLAB, FR

SUBJECT: FEN CONGRESS ON NEW HOPE FOR A DEMOCRATIC
UNION

1. SUMMARY: THE FEN CONGRESS IN GRENOBLE STRENGTHENED
THE DEMOCRATIC MAJORITY AND REVEALED THE LEADERSHIP
TALENTS AND COURAGE OF FEN'S SECRETARY GENERAL ANDRE
HENRY IN DOING BATTLE WITH THE SIZABLE COMMUNIST
MINORITY. UNDER HENRY'S STEWARDSHIP FEN WILL KEEP
MAKING CLEAR DISTINCTION BETWEEN TRADE UNION ACTION
AND POLITICS AND WILL INSIST THAT IT BE TREATED AS
EQUAL BY CGT AND CFTD. END SUMMARY.

2. THE FEDERATION OF NATIONAL EDUCATION (FEN), THE
LARGEST ORGANIZATION OF PUBLIC SERVICE EMPLOYEES
EVEN IF LIMITED TO A SINGLE MINISTRY (NATIONAL
EDUCATION) HELD ITS BIENNIAL CONGRESS IN GRENOBLE
9-13 FEBRUARY 1976. THE 850 DELEGATES REPRESENTED
550,000 MEMBERS GROUPED IN 44 SEPARATE UNIONS WHICH
INCLUDE NON-TEACHING PERSONNEL SUCH AS ADMINISTRATORS,
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 PARIS 05035 01 OF 04 192100Z

NURSES, CLEANING, MAINTENANCE AND KITCHEN WORKERS.

3. AMONG FEN'S LARGEST AFFILIATES, KNOWN AS NATIONAL UNIONS, ARE PRIMARY SCHOOL TEACHERS (SNI) WITH 375,000 MEMBERS, SECONDARY SCHOOL TEACHERS (SNES) WITH 90,000, UNIVERSITY PROFESSORS (SNESUP) 12,000, LABORERS 45,000. WITH 73 OF THE EMPLOYEES IN THE PUBLIC SCHOOL SYSTEM ORGANIZED FEN REPRESENTS THE HIGHEST RATE OF ORGANIZATION IN ALL SECTORS OF FRENCH SOCIETY.

4. BACKGROUND: FEN ASSUMED AN INDEPENDENT EXISTENCE IN 1948 WHEN IT OPTED NOT TO FOLLOW FORCE OUVRIERE IN ITS SPLIT WITH CGT BUT TO SIMPLY DETACH ITSELF FROM CGT AND CONTINUE TO OPERATE AS AN AUTONOMOUS SPECIALIZED FEDERATION. THOSE IN FO WHO PARTICIPATED IN THE DRAMATIC MEETINGS THAT LED TO THE SPLIT OF CGT IN 1948 BECAUSE IT HAD FALLEN UNDER COMMUNIST CONTROL RECALL WITH STILL VIVID DISAPPOINTMENT THE NEGATIVE VOTE CAST BY THE THEN FEN SEC GEN' ADRIEN LAVERGNE, SIGNIFYING HIS REFUSAL TO JOIN FO. THERE ARE THOSE WHO BELIEVE THAT LAVERGNE'S VOTE DID NOT REFLECT THE WISHES OF THE RANK AND FILE AND THAT HE FELL VICTIM OF SMART COMMUNIST TACTICS SUGGESTING TO HIM NOT TO STAY IN CGT BUT TO DECLARE FEN AN INDEPENDENT ORGANIZATION IN THE INTEREST OF MAINTAINING THE TEACHERS' UNITY.

5. THIS BRIEF REFERENCE TO FEN'S ORIGIN WAS NECESSARY TO EXPLAIN ITS ESSENTIAL CHARACTERISTIC OF BEING DIVIDED INTO FULLY ORGANIZED FACTIONS OR "SCHOOLS OF THOUGHT" AS ARE EUPHEMISTICALLY CALLED SOMETIMES TO REFLECT THEIR DIFFERENT POLITICAL ORIENTATIONS. THIS EXPLAINS ALSO THE INTENSITY OF POLITICAL INTEREST GENERATED BY THE FEN CONGRESSES INDEPENDENTLY OF THE IMPORTANCE OF SPECIFIC ISSUES ON THE CONGRESS AGENDA.

6. THE FACTIONS: THERE ARE FIVE FACTIONS IN PRACTICALLY ALL 44 OF FEN'S UNIONS COMPETING FIERCELY FOR VOTES AND INFLUENCE. BASED ON FEN VOTES IN LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 PARIS 05035 01 OF 04 192100Z

PERCENTAGE FIGURES FOR THE YEARS 1967, 1969, 1971 AND 1973, THESE FACTIONS RANK AS FOLLOWS:

(A) THE MAJORITY WHICH IS SOCIALIST ORIENTED HAS EXCLUSIVE CONTROL OF THE FEN EXECUTIVE COMMITTEE AND IS KNOWN AS THE GROUP OF "UNITY, INDEPENDENCE AND DEMOCRACY." ITS MAJORITY HAD DROPPED FROM 62.5 TO 55.9 TO 54.2 AND FINALLY 53.7. THE UID BELIEVES

IN COLLECTIVE BARGAINING AND UNION INDEPENDENCE FROM
POLITICAL PARTIES.

(B) "UNITY AND ACTION" IDENTIFIES THE COMMUNIST

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 PARIS 05035 02 OF 04 192100Z

66

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 COME-00 EB-07 INR-07 LAB-04

NSAE-00 SIL-01 PA-01 PRS-01 USIA-06 /040 W

----- 029866

R 192044Z FEB 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 7996

INFO AMEMBASSY BONN

USMISSION EC BRUSSELS

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 02 OF 04 PARIS 05035

OR PRO-COMMUNIST MINORITY WHOSE RESPECTIVE VOTES
WERE: 31.4, 31.8, 32.9 AND 33.6. THESE RESULTED
FROM COMMUNIST SUCCESS IN 1969 IN GAINING CONTROL OF
SECONDARY AND UNIVERSITY PROFESSORS UNIONS (SNES-
SNESUP). THIS GROUP ADVOCATES STRONGER FEN TIES
WITH CGT AND CFDT AND GREATER SUPPORT OF THE COMMON
PROGRAM AND THE PARTIES OF THE LEFT.

(C) "EMANCIPATED SCHOOL" IS THE SLOGAN OF DIVERSE
EXTREME LEFT GROUPS INCLUDING ANARCHO-SYNDICALISTS
TROTSKYITES SUCH AS THE LEAGUE COMMUNISTE REVOLUTION-
AIRE. IT IS THE OLDEST GROUP GOING BACK TO 1910 WHEN
FIRST TEACHERS UNIONS WERE ORGANIZED (6.0-6.3-6.5-

6.5).

(D) SINGLE WORKERS FRONT IS THE TROTSKYITE GROUP (LAMBERTISTS) WHOSE ANTI-STALINISM HAS SERVED THE MAJORITY WELL, SINCE THIS GROUP HAS BEEN ALERT TO VOTE WITH THE MAJORITY EVERYTIME THE STALINISTS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 PARIS 05035 02 OF 04 192100Z

APPEARED TO BE GAINING GROUND. IT GREW OUT OF A SPLIT WITH ES ABOVE IN 1969 (-2.2-3.4-3.5).

(E) "TRADE UNION RENEWAL" IS THE TRADEMARK OF A LOOSE GROUP OF EXTREME LEFTISTS ORGANIZED IN 1968. IT IS OFTEN DESCRIBED AS PSU PRIMARILY BECAUSE OF PAST ASSOCIATION WITH THAT MORIBUND PARTY. (3.6 IN 1969, 2.4 IN 1973).

7. THE VOTES AND THEIR MEANING. THE GRENOBLE CONGRESS PRODUCED THE FOLLOWING VOTE ALIGNMENTS BASED ON THE VOTES CAST ON THE SECRETARY'S ORIENTATION REPORT. MAJORITY OBTAINED 55.89 (PLUS 2.12), THE COMMUNIST OPPOSITION 33.85 (PLUS 0.21), THE EMANCIPATED SCHOOL 5.42 (MINUS 1.16), THE TROTSKYITES 3.20 (MINUS 0.32), AND TRADE UNION RENEWAL 1.62 (MINUE 0.85). THE MAJORITY'S VOTE ROSE TO ALMOST 60 ON THE RESOLUTION ON LIBERTIES BECAUSE THE TROTSKYITE FACTION VOTED IN FAVOR.

8. TWO COMMENTS NEED TO BE MADE ON THE FOREGOING. THE MAJORITY'S POSITION WAS CONSIDERABLY REINFORCED AND THIS WILL ALLOW THE NEW SECRETARY GENERAL TO TAKE CERTAIN INITIATIVES TO REFORM THE FEN CONSTITUTION WITH THE EXPLICIT PURPOSE, AS HE TOLD LABATT, TO FURTHER REDUCE THE MINORITIES' OPPORTUNITIES FOR MISCHIEF. THE DROP IN THE STRENGTH OF THE EXTREME LEFT IS NOT ENTIRELY WELCOME AS FAR AS THE FEN LEADERSHIP IS CONCERNED. THEY SEE IN IT AN INCREASE IN THE CHANCES OF A SPLIT IN THE FEN BETWEEN COMMUNIST AND ANTI-COMMUNIST FORCES. WE DO NOT SHARE THIS VIEW. AS LONG AS THE COMMUNISTS BELIEVE THAT THEY HAVE A GOOD CHANCE OF "BORING FROM WITHIN" THEY WILL CONTINUE TO STAY IN FEN. OTHERWISE THEY WILL SPLIT OR INVITE THEIR EXPULSION REGARDLESS OF THE RELATIVE STRENGTH OF THE EXTREME LEFT FACTIONS.

9. THE SURVIVAL OF FEN DESPITE 28 YEARS OF FACTIONALISM AND INFIGHTING IS OFTEN CITED BY FEN LEADERS AS AN ILLUSTRATION THAT LABOR UNITY IS STILL LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 PARIS 05035 02 OF 04 192100Z

POSSIBLE IN FRANCE NOTWITHSTANDING THE HIGH DEGREE OF ALERTNESS AND VIGILANCE THE DEMOCRATIC ELEMENTS HAD TO MAINTAIN TO PRESERVE A DEMOCRATIC CONTROL OF THE ORGANIZATION. THE GRENOBLE CONGRESS DEMONSTRATED THAT THE NEW FEN LEADERSHIP HAS THE WILL AND THE SKILLS NOT ONLY TO FEND FOR ITSELF BUT ALSO TO PUT THE OPPOSITION ON THE DEFENSIVE.

10. EYE FOR EYE AND WORD FOR WORD. FEN LEADERS NOT ONLY DID NOT TURN THE OTHER CHEEK IN RESPONSE TO COMMUNIST ATTACKS BUT COUNTERATTACKED WITH UN-SUSPECTED VIGOR AND UNMISTAKABLE LANGUAGE. THIS IS ESPECIALLY TRUE OF FEN'S NEW SECRETARY GENERAL ANDRE HENRY WHO WAS EXPERIENCING HIS FIRST CONGRESS SINCE ASSUMING HIS OFFICE LAST MAY. HE SHOWED HIMSELF TO BE A GIFTED ORATOR, A SKILLFUL AND VIGOROUS DEBATER CAPABLE OF MATCHING COMMUNIST PERSEVERENCE AND DIALECTICS WITH RELENTLESS DEMONSTRATIONS OF COMMUNIST TOTALITARIAN TACTICS AND DISHONESTY. HIS REMARKABLE SELF-ASSURANCE AND REFUSAL TO ACCOMMODATE HIS OPPONENTS EVEN ON MINOR POINTS ESTABLISHED HIM AS THE UNQUESTIONABLE "PATRON" OF FEN. WHEN HE SPOKE THE COMMUNISTS BEHAVED WITH UTTER CIVILITY.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 PARIS 05035 03 OF 04 192122Z

66

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 COME-00 EB-07 INR-07 LAB-04

NSAE-00 SIL-01 PA-01 PRS-01 USIA-06 /040 W

----- 030305

R 192044Z FEB 76

FM AMEMBASSY PARIS

TO SECSTATE WASHDC 7997

INFO AMEMBASSY BONN
USMISSION EC BRUSSELS
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY MADRID
AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 03 OF 04 PARIS 05035

11. THE NEGATIVE ASPECT OF LIFE WITHIN FEN WHICH WAS ESPECIALLY ILLUSTRATED IN THE CONGRESS IS THE APPALLING DEGREE TO WHICH THE DISCUSSION OF ANY SUBJECT BECOMES IDEOLOGICAL. EVERY FACTION INCLUDING THE DEMOCRATIC MAJORITY MUST AVOID BEING CAUGHT LACKING IN REVOLUTIONARY FERVOR, IN COMMITMENT TO "A STRUGGLE UNTIL VICTORY AGAINST CAPITALISM, IN SHORT, TO CLASS STRUGGLE." THE POST 1968 EXTREME LEFTISTS IN FEN BEAR THE LARGEST SHARE OF RESPONSIBILITY FOR THIS DEVELOPMENT. EVEN HENRY HAD TO SUCCUMB TO THIS TYPE OF INTELLECTUAL BLACKMAIL LEST COMMUNIST ACCUSATIONS OF "CLASS COLLABORATION AND COMPROMISE WITH THE ENEMY" BECOME CREDIBLE.

12. THE ISSUES. TWO BASIC QUESTIONS DOMINATED THE GRENOBLE CONGRESS AND GAVE IT A SIGNIFICANCE WHICH GOES BEYOND THE WALLS OF SCHOOLS AND UNIVERSITIES.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 PARIS 05035 03 OF 04 192122Z

(A) COLLECTIVE BARGAINING: IN THE LAST SEVERAL MONTHS FEN CAME UNDER VICIOUS ATTACK FROM BOTH CGT AND CFDT BECAUSE TOGETHER WITH FO AND CFTC IT HAD SIGNED IN 1975 AN AGREEMENT WITH THE GOVERNMENT ON WAGE INCREASES AND OTHER BENEFITS FOR PUBLIC SERVANTS.

(B) "CLASS COLLABORATION AND TREASON" WERE THE CRIMES FEN WAS SUPPOSED TO HAVE COMMITTED BY SIGNING THE 1975 AGREEMENT AND ITS ONLY HOPE FOR SALVATION WAS A PUBLIC STATEMENT THAT IT WILL NOT DO IT AGAIN IN 1976. IN ADDITION TO THE OBVIOUS POLITICAL MOTIVES BEHIND THESE ATTACKS THE CGT AND CFDT WERE PUT IN A DEFENSIVE POSITION BY NOT SIGNING AN AGREEMENT WHICH INCREASED THE PUBLIC SERVICE REAL WAGES IN 1975 ANYWHERE FROM 1 TO 4.7. A NOTABLE SUCCESS IN A YEAR OF RECESSION WHICH WAS NOT LOST ON THE RANK AND FILE.

13. HENRY WAS COUNTERATTACKED. HE DENOUNCED THE "MORAL AND INTELLECTUAL DECEIT" WHICH CGT-CFDT ARE ATTEMPTING TO PERPETRATE ON THE RANK AND FILE, RECALLED THAT COLLECTIVE BARGAINING IN THE PUBLIC SERVICE WAS HERALDED BY CGT-CFDT AS A "CONQUEST" OF THE 1968 EVENTS AND SERVED NOTICE THAT REFUSAL TO NEGOTIATE IN 1976 WILL SO POLITICIZE THE LABOR MOVEMENT AS TO UNDERMINE THE LOYALTY OF THE GREAT MAJORITY OF UNION MEMBERS WHO STILL REGARD THE UNIONS AS INSTRUMENTS FOR THE DEFENSE OF THEIR INTERESTS AS WORKERS AND NOT AS INSTRUMENTS OF REVOLUTION. THOSE WERE COURAGEOUS WORDS WHICH UNTIL NOW ONLY FO WAS CAPABLE OF DELIVERING.

14. RELATIONS WITH CGT-CFDT. IT WAS ALLEGED THAT THE FEN LEADERS BEING "REFORMISTS" DELIBERATELY AVOIDED ANY PARTICIPATION IN ACTIONS ORGANIZED BY THE CGT-CFDT. HENRY REMINDED HIS CRITICS THAT IT WAS CGT-CFDT THAT REFUSED FEN'S OFFER TO PARTICIPATE BECAUSE THEY DEMANDED THAT FEN COMMIT ITSELF IN ADVANCE THAT IT WILL NOT SIGN ANY AGREEMENTS WITH THE GOF FOR 1976. HENRY SEIZED THE OPPORTUNITY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 PARIS 05035 03 OF 04 192122Z

TO SERVE NOTICE ON BOTH HIS MINORITIES AND THE CGT-CFDT LEADERS THAT FEN WILL INSIST ON BEING TREATED AS EQUAL AND WILL NOT TOLERATE "DISTORTIONS

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 PARIS 05035 04 OF 04 192116Z

66

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 COME-00 EB-07 INR-07 LAB-04

NSAE-00 SIL-01 PA-01 PRS-01 USIA-06 /040 W

----- 030238

R 192044Z FEB 76
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 7998
INFO AMEMBASSY BONN
USMISSION EC BRUSSELS
AMEMBASSY LISBON
AMEMBASSY LONDON
AMEMBASSY MADRID
AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 04 OF 04 PARIS 05035

OF FACTS."

15. COMMENT: LED BY A BRILLIANT, CONFIDENT
AMBITIOUS SECRETARY GENERAL, THE MAJORITY OF FEN
CAME OUT OF THE CONGRESS REINFORCED AND MORE SURE
OF ITSELF AND OF THE COURSE IT HAS FOLLOWED ALL
ALONG OF MAKING A CLEAR DISTINCTION BETWEEN POLITICS
AND TRADE UNION BUSINESS. HOWEVER, IT WILL NOT BE
AN EASY COURSE TO STAY ON. THE PRESSURE OF THE
MINORITIES WILL CONTINUE TO BE RELENTLESS IN SEEKING
TO COMPEL FEN TO TAKE POLITICAL POSITIONS AND TO
BE RESPONSIVE TO THE NEEDS OF THE POLITICAL
PARTIES OF THE UNITED LEFT. THE MAIN DIFFICULTY
FOR FEN WILL BE TO OVERCOME THE IDEOLOGICAL
VOCABULARY IT HAS BEEN FORCED TO USE TO PREVENT THE
MINORITIES FROM CLAIMING THAT THEY ARE THE ONLY
REPRESENTATIVES OF SOCIALIST THINKING IN THE
ORGANIZATION. FURTHERMORE THE MAJORITY LEADERS
HAVE ENGAGED FREELY IN DECLARATIONS OF ATTACHMENT
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 PARIS 05035 04 OF 04 192116Z

TO OR MEMBERSHIP IN THE SOCIALIST PARTY WHICH OF
NECESSITY INTRODUCES AN ELEMENT OF AMBIGUITY IN
FEN'S PRONOUNCEMENTS ON TRADE UNION ISSUES.

16. THE REAL TEST OF LEADERSHIP FOR HENRY WILL
COME SOON ENOUGH. HE PURPOSELY AND IN COOPERATION
WITH FO PUBLIC SERVICE UNIONS FEN STALLED THE 1976
NEGOTIATIONS WITH GOF UNTIL AFTER THE CONGRESS.
PRIVATELY FO AND FEN RECOGNIZE THAT THE 1975 CONTRACT
WAS SO EXCEPTIONALLY GOOD THAT THE MOST THEY CAN
EXPECT IS A GOF CONCESSION TO EXTEND ITS APPLICATION
FOR ANOTHER YEAR. CONSEQUENTLY THE QUESTION
WHETHER TO SIGN OR NOT TO SIGN WILL BE AN AGONIZING

ONE FOR FEN BUT FOR FO AS WELL.

17. FINALLY THE REINFORCEMENT OF THE SOCIALIST
ELEMENTS IN FEN SHOULD BE SEEN AS A REFLECTION OF
THE GROWING STRENGTH OF THE SOCIALIST PARTY IN ITS
COMPETITION WITH THE PCF WITH ALL THAT THIS IMPLIES
IN TERMS OF STIMULATING A MUTUALLY REINFORCING PROCESS.
RUSH

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LABOR UNIONS, MEETINGS, TEACHERS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 FEB 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976PARIS05035
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D760062-1173
From: PARIS
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760234/aaaabdx.c.tel
Line Count: 447
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 30 MAR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30 MAR 2004 by greeneet>; APPROVED <31 MAR 2004 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: FEN CONGRESS ON NEW HOPE FOR A DEMOCRATIC UNION
TAGS: ELAB, FR, FEN, (HENRY, ANDRE)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006